

**“PAY TO SLAY”**

**AND THE**

**TAYLOR FORCE ACT**

**חוק הקיזוז**

# **Terrorism As Heroism**

## **Honoring Terrorist Murderers**

# Three Palestinians, All Under 22, Killed Policewoman Hadar Cohen, 19, On February 3, 2016



- Text reads: "*Martyr Ahmad Zakarneh, "Martyr" Muhammad Kmeil, and "Martyr" Ahmad Abu Al-Rub*"
- "Those who carried out the self-sacrifice operation in occupied Jerusalem are Ahmad Abu Al-Rub, Ahmad Zakarneh, and Muhammad Kmeil from the village of Qabatiya in the Jenin district.
- They were three men who competed with each other for [Martyrdom] death
  - Their feet were raised above the hangman's neck
    - They became role models across the length and breadth of the homeland."

[Official Facebook page of the Fatah Movement, Feb. 3, 2016;  
(*Palestinian Media Watch*)]

# Parents Praising Their Terrorist Martyr Children

- Mother of martyr Ahmad Zakarneh, terrorist involved in Hadar Cohen's murder, distributes candies to celebrate her son becoming a martyr



- Father of martyr Muhammad Kmeil: "We received the news with joy, a Martyr, our Lord chose him from among the people to be a Martyr, Allah will pardon him, and we hope he will be among the people of Paradise, Allah willing. Praise Allah in any case."





*“We salute the souls of all our martyrs who fell in the march to defend their land...”*

Palestinian Authority President Mahmoud Abbas  
Seventh Fatah Congress, November 30, 2016



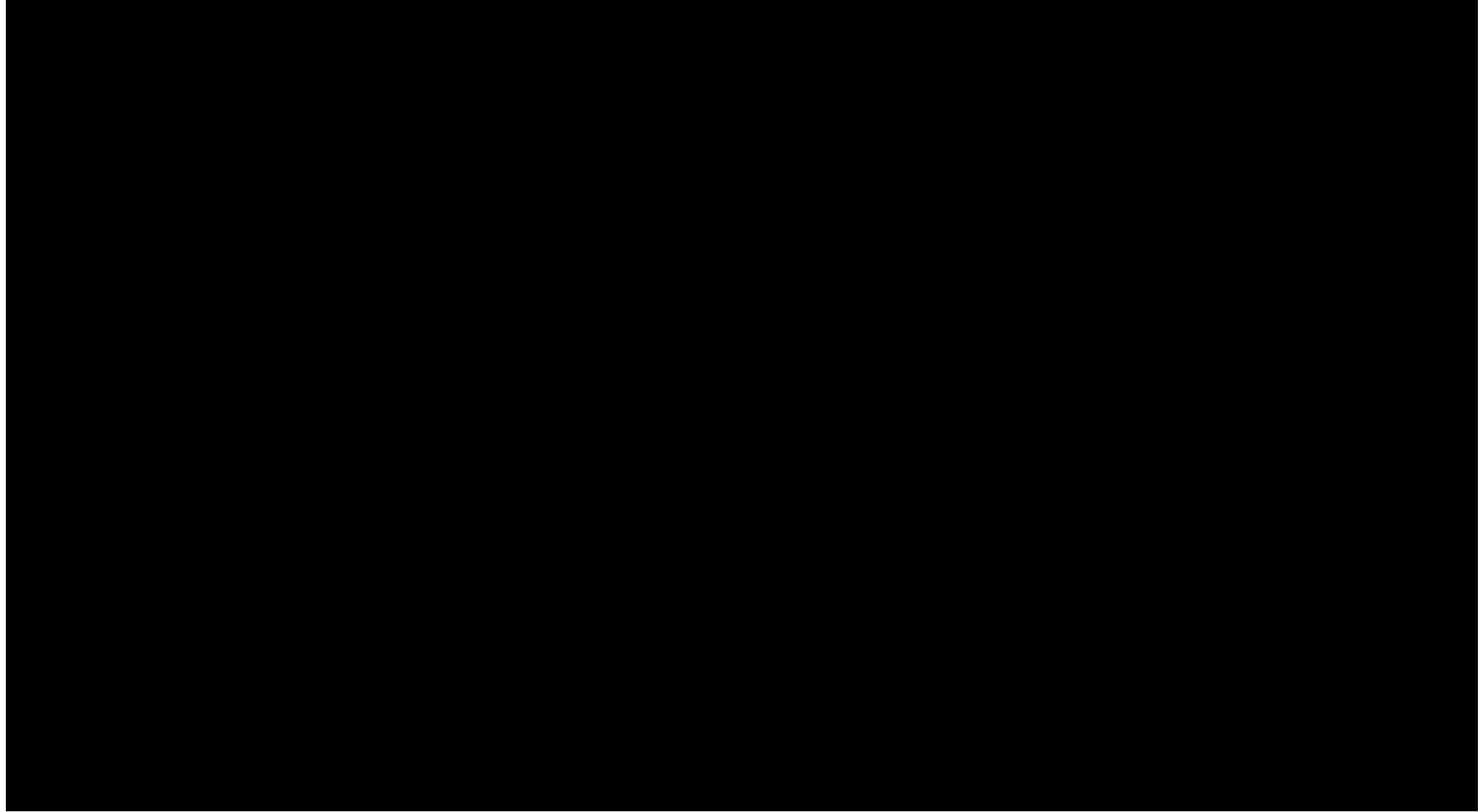


*“We salute the souls of all our martyrs who fell in the march to defend their land...”*

**Palestinian Authority President Mahmoud Abbas**  
Seventh Fatah Congress, November 30, 2016



# Pay To Slay – Money For Murder



# Amended Palestinian Prisoners Law No. 19 (2004)

## • Article 1: Definitions

- Prisoner: anyone incarcerated in the occupation's prisons for his **participation in the struggle against the occupation.**

## • Article 2: The right to a dignified life

- The prisoners and released prisoners **are a fighting sector and an integral part of the fabric of the Arab Palestinian society.** The provisions of this Law guarantee them and their families a dignified life.

## • Article 7: Monthly salary

- The National Authority is obligated to **pay every prisoner a monthly salary** as specified in the regulation [to be issued in this matter]. The sum will be linked to the cost-of-living index.



# Decree Law No. 1 (2013) on the Amendment of the Prisoners and Released Prisoners Law No. 19 (2004)

## • Article 5:

- 1. The State will guarantee employment to released prisoners
- 2. Released prisoners will be given priority in annual job placements in all State institutions
- 3. If the State is unable to guarantee the prisoners employment according to the previous sub-article, it will be obligated to do as follows:
  - a. Pay a monthly salary to every released male prisoner who spent five to ten years in prison and every released female prisoner [who spent] two to five years in prison.

- d. A male prisoner who was incarcerated for ten years or more, and a female prisoner who was incarcerated for five years or more, will be given a salaried position in a State institution, without detracting from the rights of the released prisoners [employed as] civil servants.

## • Article 8:

- 3. The State will continue paying the salaries of released prisoners [employed as] civil servants.
- 4. If the salary of a released prisoner [employed as] a civil servant is lower than the salary he received in prison, the State will make up the difference.

# Official Prisoner Payment Schedules

"Addition for prisoners of the Interior [i.e., Israel]"	"Addition for [residents of] Jerusalem in shekels"	"Addition for children up to age 18... 50 shekels boy/girl"	"Addition for a wife, in shekels"	"Basic salary in [Israeli] shekels"		
علاوة أسرى الداخل	علاوة القدس بالشيكال	علاوة الأبناء حتى سن 18 سنة بالشيكال	علاوة الزوجة بالشيكال	الراتب الأساسي بالشيكال	عدد سنوات الأسر	"Number of years in prison"
500	300	50 لكل ابن / ابنة	300	1400	من بدء الأسر وأقل من 3 سنوات	"From the beginning of imprisonment - up to 3 years"
500	300	50 لكل ابن / ابنة	300	2000	من 3 سنوات وأقل من 5 سنوات	"3 - 5 years"
500	300	50 لكل ابن / ابنة	300	4000	من 5 سنوات وأقل من 10 سنة	"5 - 10 years"
500	300	50 لكل ابن / ابنة	300	6000	من 10 سنة وأقل من 15 سنة	"10 - 15 years"
500	300	50 لكل ابن / ابنة	300	7000	من 15 سنة وأقل من 20 سنة	"15 - 20 years"
500	300	50 لكل ابن / ابنة	300	8000	من 20 سنة وأقل من 25 سنة	"20 - 25 years"
500	300	50 لكل ابن / ابنة	300	10000	من 25 سنة وأقل من 30 سنة	"25 - 30 years"
500	300	50 لكل ابن / ابنة	300	12000	من 30 سنة فما فوق	"Over 30 years"

# Palestinian Authority Salaries to Terrorist Prisoners

## A prisoner's salary increases with prison time served



Source: PA Regulation No. 18, 2010 (Implemented January 2011, and still in effect)



# The Institution for the Care of the Martyr's Families / 2014

## Hamas Members Are Eligible For Payment Too

The goals of the ministry: the institution strives to ensure a dignified life for all the families of the martyrs and wounded who were harmed as a result of their participation in the Palestinian revolution or were [otherwise] harmed as a result of the revolution, so that they can live in comfort in society. This, without discrimination on the basis of political or ideological affiliation, and by means of providing access to social, healthcare, rehabilitation and development programs to the martyrs' families, to the wounded, and to the families of the victims of wars with the Zionist entity.

# Official Martyr Payment Schedules

بِسْمِ اللَّهِ الرَّحْمَنِ الرَّحِيمِ

PALESTINIAN LIBERATION ORGANIZATION

M's F . & I . C . E .

منظمة التحرير الفلسطينية

مؤسسة رعاية أسر الشهداء و الجرحى



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الجدول المالي الجديد لمخصصات أسر الشهداء و الجرحى بالشكل

الشهيد المتزوج	
أساسي	1300
علاوة الزوجه	100
علاوة كل ابن تحت الإعاقة	25

الشهيد الأعمى	
أساسي / وبدون أي علاوات	1000

الشهيدة المتزوجة	
أساسي / وبدون أي علاوات	1000

الشهيد المُنَى المتزوج	
أساسي	650
علاوة الزوجه	100
علاوة كل ابن تحت الإعاقة	25

الشهيد المنى الأعمى	
أساسي / وبدون أي علاوات	400

الشهيدة المدنية المتزوجة	
أساسي / وبدون أي علاوات	400

الشهيد الذي يحمل رتبة عسكرية :- يتقاضى مخصصه بناءً على رتبته العسكرية حسب النظام المالي الجديد للرتب العسكرية

Ramallah-Tel/Fax : 02-2986268

Gaza - Tel Fax: 08-2824727

رام الله- تلفاكس : 02\_2986268

غزة - تلفاكس : 08 -2824727

النظام المالي الجديد لمخصصات الشهداء المتزوجين و الجرحى العسكريين المعتمدين بالمؤسسة

الرتبة العسكرية	أساسي الراتب
جندي	1300
عريف	1380
رقيب	1460
رقيب أول	1540
مساعد	1670
مساعد أول	1800
ملازم	1930
ملازم أول	2060
نقيب	2260
رائد	2540
مقدم	2790
عقيد	3290
عميد	3590
لواء	3990

المتزوج : تصاف العلاوات الاجتماعية إلى أساسي الراتب على النحو التالي :-

- علاوة الزوجة : 100 شيكل .

- علاوة كل ابن تحت الإعاقة : 25 شيكل .

تم تطبيق هذا النظام على مخصصات الجرحى اعتباراً من: 2008/5/1، وعلى مخصصات الشهداء المتزوجين اعتباراً من: 2009/1/1.



Ramallah-Tel/Fax : 02-2986268

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غزة - تلفاكس : 08 -2824727

# Palestinian Authority lifetime payments to families of terrorist "Martyrs"



Source: Sec. Gen., National Gathering of Families of Martyrs [PA TV, June 19, 2016], [Al-Hayat Al-Jadida, March 6, 2014]



TRANSLATED BY  
**MEMRI** مييمري TV

فلسطين

**I am not ashamed to repeat it  
a hundred - no, a thousand - times:**

# PA Terror Budgets were posted on the PA's website

دولة فلسطين  
وزارة المالية



Main Site map Contact us



About Ministry  
Achievements  
Public Financial Management Strategy  
Public Administrations  
Photo Gallery  
Activities of Ministry  
Laws and regulations  
Directory of Services

Current year's budget  
Previous years budget  
Guide budget preparation  
User's Guide

Complaints Suggestion

**Services**  
Electronic Forms  
Telephone Directory  
دليل المكلف

**موازنة العام 2019**  
الجزء الأول من بلاغ إعداد الموازنة ، تعليمات إعداد موازنة 2020-2018

**موازنة العام 2018**  
قانون موازنة العام 2018  
موازنة المواطن 2018  
الجزء الأول من بلاغ اعداد الموازنة تعليمات اعداد موازنة 2020-2018 بدون جلسات الاستماع  
الجزء الأول من بلاغ اعداد الموازنة تعليمات اعداد موازنة 2020-2018 مع جلسات الاستماع  
الجزء الثاني من بلاغ الموازنة تعليمات إعداد الموازنة 2020 - 2018

**Budget Law 2017**  
Budget Law 2017

**Budget Law 2016**  
Budget Book 2016  
Citizens Budget 2016

**Budget Law 2015**  
Budget Law 2015

**Budget Law 2014**  
Budget Summary  
Budget Law 2014

<http://www.pmf.ps/en/52>

# Palestinian Authority 2018 Budget



دولة فلسطين  
وزارة المالية والتخطيط  
الادارة العامة للموازنة العامة

قانون الموازنة العامة  
السنة المالية  
2018



According to the PA's 2018 budget, NIS 580,154,130 (approx. \$157 million) has been allocated to the budget for the Prisoners and Released Prisoners Ministry

According to the PA's 2018 budget, NIS 695,948,000 (approx. \$188 million) has been allocated to the Institution for the Care for the Families of the Martyrs

أبعاد الموازنة للوزارة للسنة المالية 2018

المجموع	هيئة شؤون الأسرى والمحررين				وزارة / مؤسسة / الاسم	06	بند الموازنة	
	برنامج 0601	برنامج 0602	برنامج 0605	برنامج 0603				
22,353.100	2,772.070	1,805.180	6,996.670	10,779.180	الرواتب والاجور	211	رواتب وأجور	
350.000	50.000	30.000		270.000	السفر والمهمات الرسمية	221		
1,565.000	135.000	75.000		1,355.000	النفقات التشغيلية	222		
1,305.000	145.000	20.000		1,140.000	إيجارات	223	مصاريف تشغيلية	
590.297	70.300	40.000		479.997	أخرى (تشغيلية)	224		
1,245.853	296.700	165.000	67.000	717.153	بدل تنقل	225		
150.000	25.000	15.000		110.000	مكافآت للموظفين	226		
2,094.880	259.810	169.190	655.620	1,010.260	المساهمات الاجتماعية	212	مصاريف تحويلية	
550,000.000	543,200.000	6,800.000			منافع المساعدات الاجتماعية	272		
500.000	100.000	50.000		350.000	مخزون	312	مصاريف رأسمالية	
<b>580,154.130</b>	<b>547,053.880</b>	<b>9,169.370</b>	<b>7,719.290</b>	<b>16,211.590</b>	المجموع			
					البرنامج الإداري	0603	أسماء البرامج	
					موظفين غير موزعين على برامج	0605		
					برنامج تأهيل الأسرى المحررين	0602		
					توفير الحماية والرعاية للأسرى وأسراهم وللأسرى المحررين	0601		

أبعاد الموازنة للوزارة للسنة المالية 2018

المجموع	مؤسسة رعاية أسر الشهداء		وزارة / مؤسسة / الاسم	44	بند الموازنة	
	برنامج 4403	برنامج 4402				
6,259.000	2,822.600	3,436.400	الرواتب والاجور	211	رواتب وأجور	
60.000	60.000		السفر والمهمات الرسمية	221		
595.354	595.354		النفقات التشغيلية	222		
566.808	566.808		إيجارات	223	مصاريف تشغيلية	
68.838	68.838		أخرى (تشغيلية)	224		
360.000	156.600	203.400	بدل تنقل	225		
50.000	50.000		مكافآت للموظفين	226		
620.000	266.700	353.300	المساهمات الاجتماعية	212	مصاريف تحويلية	
687,322.000		687,322.000	منافع المساعدات الاجتماعية	272		
46.000	46.000		مخزون	312	مصاريف رأسمالية	
<b>695,948.000</b>	<b>4,632.900</b>	<b>691,315.100</b>	المجموع			
			حماية ورعاية وتمكين أسر الشهداء والجرحى داخل الوطن وخارجه	4402	أسماء البرامج	
			البرنامج الإداري لمؤسسة رعاية أسر الشهداء والجرحى	4403		

# The Taylor Force Act

part of H.R. 1625 - Consolidated Appropriations Act, 2018  
signed into law on March 23, 2018

## SEC. 1002. FINDINGS.

Congress makes the following findings:

- (1) The Palestinian Authority's practice of paying salaries to terrorists serving in Israeli prisons, as well as to the families of deceased terrorists, is an incentive to commit acts of terror.

## SEC. 1003. SENSE OF CONGRESS.

Congress –

- 1) calls on the Palestinian Authority, the Palestine Liberation Organization, and any successor or affiliated organizations to stop payments for acts of terrorism by individuals who are imprisoned after being fairly tried and convicted for acts of terrorism and by individuals who died committing acts of terrorism and to repeal the laws authorizing such payments;

.....

- 4) urges the United States Permanent Representative to the United Nations to use the voice, vote, and influence of the United States at the United Nations to highlight the issue of Palestinian Authority payments for acts of terrorism and to urge other Member States to apply pressure upon the Palestinian Authority to immediately cease such payments; and
- 5) urges the Department of State to use its bilateral and multilateral engagements with all governments and organizations committed to the cause of peace between Israel and the Palestinians to highlight the issue of Palestinian Authority payments for acts of terrorism and to urge such governments and organizations to join the United States in calling on the Palestinian Authority to immediately cease such payments.

# Exposing PA Terror:

## Mandated Reports Under The Taylor Force Act

- **SEC. 1005.**

- **INITIAL REPORT.**

- (a) IN GENERAL.—Not later than 60 days after the date of the enactment of this Act, **the Secretary of State shall submit to the appropriate congressional committees a report describing those programs, projects, and activities funded by the United States Government that have been or will be suspended by reason of withholding of funds under section 1004.**

- **SEC. 1006.**

- **ANNUAL REPORT.**

- (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, **and annually thereafter for 6 years**, the Secretary of State shall submit to the appropriate congressional committees a report including at a minimum the following elements:
  - (1) An estimate of **the amount expended by the Palestinian Authority....during the previous calendar year as payments for acts of terrorism by individuals who are imprisoned for such acts.**

- (2) An estimate of **the amount expended by the Palestinian Authority....during the previous calendar year as payments to the families of deceased individuals who committed an act of terrorism.**
- (3) An overview of **Palestinian laws, decrees, regulations, or documents in effect the previous calendar year that authorize or implement any payments** reported under paragraphs (1) and (2).
- (4) A description of United States Government policy, efforts, and engagement with the Palestinian Authority **in order to confirm the revocation of any law, decree, regulation, or document in effect the previous calendar year that authorizes or implements any payments** reported under paragraphs (1) and (2).
- (5) A description **of United States Government policy, efforts, and engagement with other governments, and at the United Nations, to highlight the issue of Palestinian payments for acts of terrorism and to urge other nations to join the United States in calling on the Palestinian Authority to immediately cease such payments.**

60 Days = May 22, 2018

180 Days = September 19, 2018



# חוק הקיזוז - Stern-Dichter Law

## Israeli Knesset Version of the Taylor Force Act

- Passed the Knesset on July 2, 2018
- Deducts amounts PA spends on convicted terrorist prisoners and families of martyrs from tax money Israel transfers to the PA
- The amount the PA spent on “pay to slay” in the previous year is calculated, and a corresponding deduction is spread over 12 months in the next year
- Deductions for prisoners began in February 2019 at approx. ILS 500 (\$145) million annually or ILS 42 (\$12) million monthly
- Deductions for martyr families began at the end of December 2019 at approx. ILS 150 (\$43) million annually or ILS 12.5 (\$3.6) million monthly
- Total annual deduction for 2018 terror payments is ILS 650 (\$174) million, spread out over 12 months
- Deduction currently represents approx. 6-8% of the yearly transfer tax income Israel collects for and sends to the PA

### Explanatory Notes to the Bill

“..each year, the Palestinian Authority and the Palestinian Liberation Organization pay huge sums to individuals who were involved in terror activity against Israelis and their families, in the form of salaries and benefits to Palestinian terrorists incarcerated in Israeli prisons (during their incarceration and even after their release) and a stipend for Palestinian families whose relative was killed or wounded in the said activity. The very payment of these funds is essentially an expression of support for acts of terror.”

“This signifies that the State of Israel indirectly funds the said payments [which are funneled to terror], by transferring funds to the Palestinian Authority. There is no country that can agree to this. Consequently, it is proposed that each year, sums amounting to the funds supporting terror activists and their families be offset from the funds transferred to the Palestinian Authority during the previous year, pursuant to the said laws. This sum shall be determined in the annual report to be published by the Minister of Defense.”

[https://m.knesset.gov.il/EN/News/PressReleases/pages/Pr13951\\_pg.aspx](https://m.knesset.gov.il/EN/News/PressReleases/pages/Pr13951_pg.aspx)

MK Stern noted “[speaking] for myself and for many others, this law is a good reason to come to this building. This law has been promoted by all the members of this House, with the exception, unfortunately, of the Meretz faction and the Joint List. This law will save lives. We cannot [press rewind] on this terror which has been promoted with this money up until now, and we cannot restore the human lives that have been cut short, [but] the money can be returned. This law curbs terror and promotes peace simultaneously.”

**87 MKs voted in favor of the bill**

15 MKs voted against it

Remarks made in the Knesset after final approval to the bill requiring the Israeli government to freeze funds transferred to the Palestinian Authority over payments to terrorists

July 3, 2018

**Blood Money Into Benevolence:**  
**Refuting The Social Welfare Defense Of**  
**“Pay-for-Slay”**



“This assistance has never encouraged terrorism, the opposite is true. This social and humanitarian assistance creates a kind of stability in the Palestinian society. Cutting the assistance is what will lead to extremism.”

**Issa Qarage, head of the PLO’s Commission for Detainees and Ex-Detainees Affairs,  
defending payments to terrorists**

Comments made to *The Jerusalem Post*, August 6, 2017

# Country Reports on Terrorism 2021: Israel, West Bank, and Gaza

BUREAU OF COUNTERTERRORISM

*The 2019 Israeli Deduction Law requires the Ministry of Finance to withhold from its monthly tax revenue transfers to the Palestinian Authority (PA) the amounts Israel estimates the PA pays to Palestinians connected to terrorism, including to the families of terrorists who died in attacks. **The PA calls these prisoner and “martyr” payments, and argues they are social payments for families who have lost their primary breadwinner. The United States and Israel argue the payments incentivize and reward terrorism, particularly given the higher monthly payments the longer an individual remains imprisoned, which corresponds to more severe crimes.** The Jerusalem Post estimates that “martyr” payments total \$152.3 million annually.*

<https://www.state.gov/reports/country-reports-on-terrorism-2021/israel>

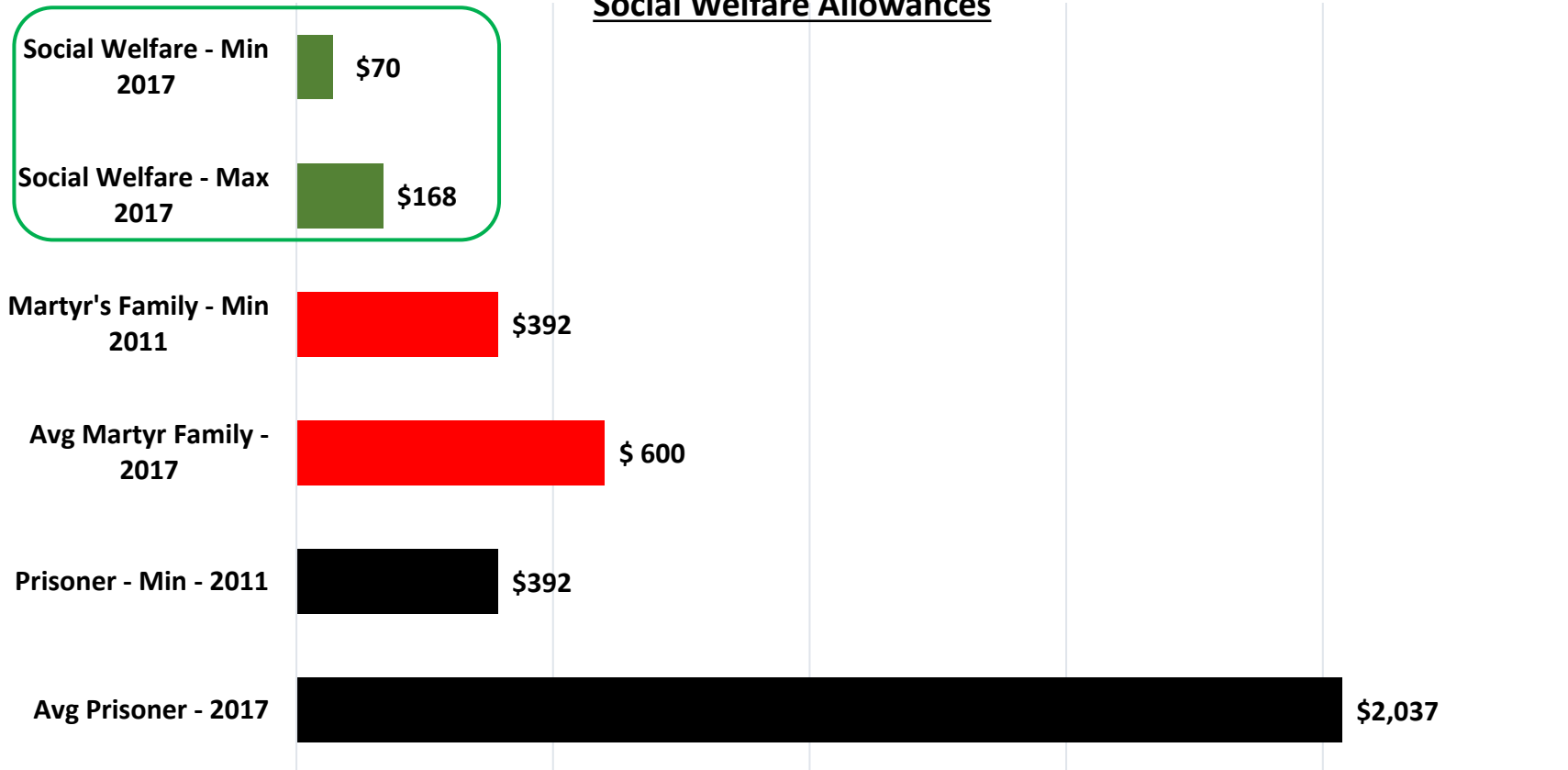
emphasis added

# TERRORIST WELFARE

## Monthly Terrorist Salaries/Benefits

vs.

## Social Welfare Allowances



**1 ILS = \$ 0.28**

for Martyr families - additional one time payment of \$1,680

Martyr families are paid by default; Social Welfare recipients require ministerial approval based on need level

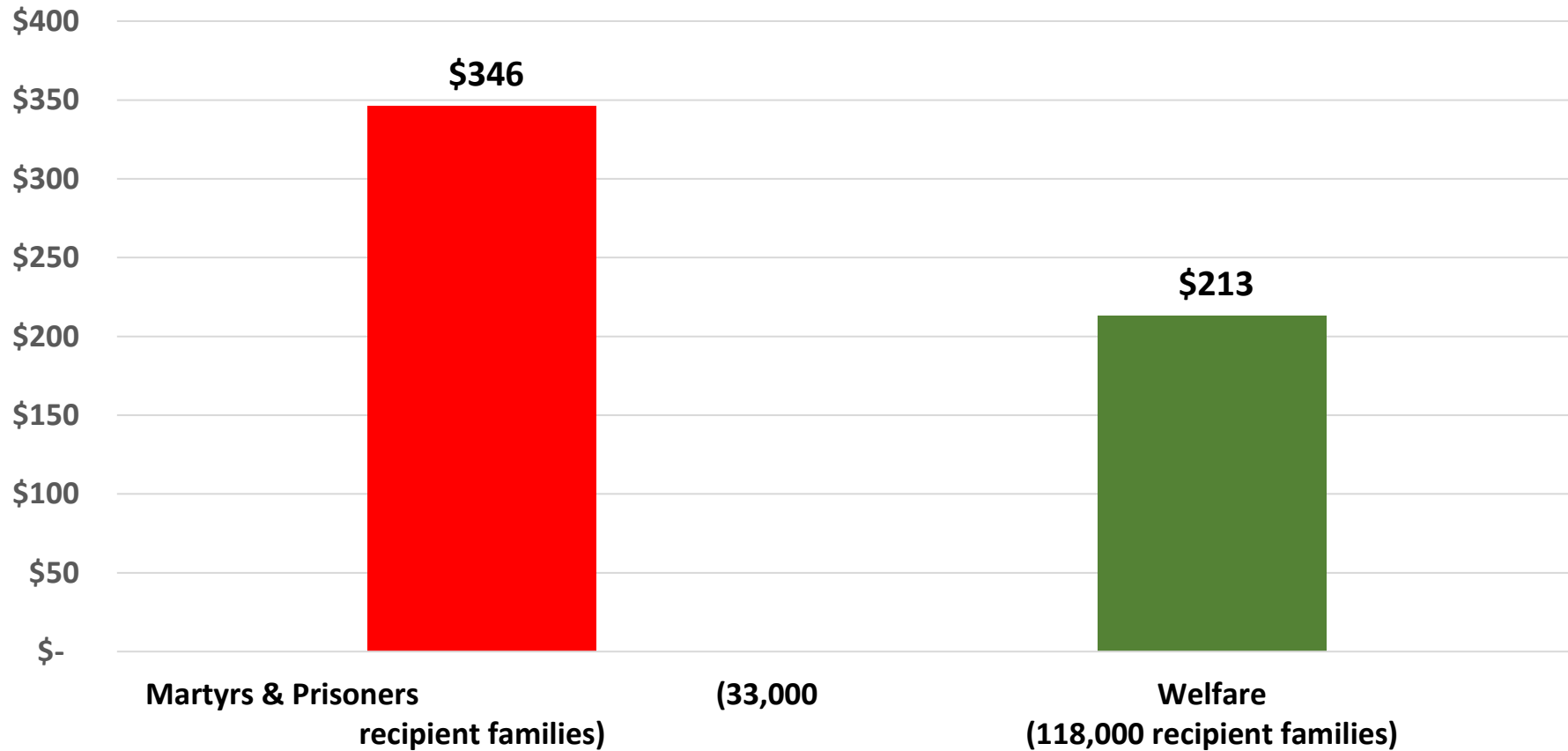
# TERRORIST WELFARE

2017 Aggregate Terrorist Salaries/Benefits

vs.

Social Welfare Benefits

USD MILLIONS









Palestinian Employment Office, Ramallah